

Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 ERDA-05 CIAE-00 EUR-12 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00

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SECDEF WASHDC

INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T SECTION 1 OF 2 USNATO 3154

E.O. 11652:GDS

TAGS: PARM, NATO

SUBJECT: MBFR: AHG BRIEFING OF THE NAC ON JUNE 6

REF: A. MBFR VIENNA 255

B. USNATO 1555 DTG 201735Z MAR 75

C. USNATO 1705 271720Z MAR 75

SUMMARY: NAC RECEIVED REGULAR BRIEFING BY AHG REPS ON JUNE 6. AMBASSADOR

ROSE (UK)) WAS THE PRINCIPAL AHG SPOKESMAN, ASSISTED BY ITALIAN DEP REP

TALIANI. MOST PROMINENT ISSUE IN THE DISCUSSION WAS THE COMING AHG REQUEST FOR NAC GUIDANCE ON ANSWERING EASTERN QUESTIONS ABOUT WHETHER, ASSUMING CONCLUSION OF A PHASE I AGREEMENT, EACH NON-U.S. ALLY WOULD BE WILLING TO UNDERTAKE SPECIFIC COMMITMENTS RE AMOUNT AND TIMING OF ITS REDUCTIONS IN PHASE II. DRAPF(FRG) INDICATED FRG CAUTIONON THIS ISSUE, WHILE DE STAERCKE (BELGIUM) AND

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HARTGH (NETHERLANDS) WELCOMED THE AHG REQUEST FOR GUIDANCE. OTHER ISSUES DISCUSSED WERE USE OF DATA, RELATIONSHIP OF CSCE TO MBFR, AND LANK SECURITY. END SUMMARY.

1. ACTING SYG PANSA BEGAN THE DISCUSSION BY UNDERLINING ALLIED COHESION ON MBFR DESPITE THE LACK OF PROGRESS IN THE NEGOTIATION. HE SAID AN IMPORTANT REASON FOR THIS WAS THE GOOD FUNCTIONING OF THE NAC AS A AGREED BODY FOR ENSURING CONSULTATIONS ON MBFR POLICY. HE NOTED THAT THE NAC TURNS TO THE SPC FOR ASSISTANCE IN DRAFTING GUIDANCE TO AHG, AND EMPLOYES THE MBFR WG FOR ADVICE WHEN NEEDED ON MILITARY-TECHNICAL QUESTIONS. (COMMENT: WE UNDERSTAND PANSA INTENDED THIS AS A REMINDER OF THE AGREED ALLIED CONSULTATIVE PROCEDURE ON MBFR IN VIEW OF MC CHAIRMAN'S REMARKS ON TION# III AT SUMMIT AND AT JUNE 5 MC MEETING, WHICH IS REPORTED SEPTEL).

2. ROSE INHIS STATEMENT,FOLLOWED THE TEXT IN REF A VERY CLOSELY,EXCEPT FOR AN ADDITION HE MADE AT THE END OF PARA 8(II). HE STATED AT THAT POINT THAT THE AHG BELIEVED IT IMPORTANT THAT STUDIES OF THE DATA PROBLEM UNDER WAY IN THE ALLIANCE BE CONTINUED, WITH THE OBJECT OF CONSIDERING THE DATA ITSELF, AND WHAT SORT OF RESPONSES SHOULD THE ALLIES MAKE ON DATA TO THE EAST.

3. REDUCTION COMMITMENTS IN PHASE II. KRAPF (FRG) SAID HE WISHED TO COMMENT ON THE COMING AHG REQUEST FOR GUIDANCE ON REDUCTION COMMITMENTS IN PHASE II. HE SAID FRG RECOGNIZES THAT AMV IS IN AN UNCOMFORTABLE POSITION, AND RESPECTS THE WAY IT HAS RESISTED PRESSURE FROM THE OTHER SIDE. HE NOTED THAT A REQUEST FOR GUIDANCE ON REDUCTION COMMITMENTS IN PHASE II WAS OF PARTICULAR IMPORTANCE TO A NUMBER OF ALLIED GOVERNMENTS, AND WOULD NEED CAREFUL INTEREST. THE LATEST NAC GUIDANCE TO AHG IS IN FACT ON THE COMMON COLLECTIVE CEILING, SO ALLIED DECISION-MAKING ON THIS QUESTION IS UP TO DATE. HE RECALLED THAT ON ALLY HAD SOUGHT TO MODIFY ONE ELEMENT OF THE COMMON CEILING, BUT THIS DID NOT FIND SUPPORT, AND WAS DELIBERATELY OMITTED FROM THE APRIL 16 NAC GUIDANCE. (COMMENT: KRAPF WAS REFERRING TO BELGIAN PROPOSAL THAT PRIOR TO SIGNATURE OF THE PHASE II AGREEMENT,HEADS OF DELEGATIONS

OF EACH PARTY INFORM EACH HEAD OF DELEGATION ON THE OTHER SIDE, BY LETTER, OF THE APPORTIONMENT OF PHASE II REDUCTIONS WHICH THE GOVERNMENTS ON HIS SIDE HAVE AGREED AMONG THEMSELVES... PARA 3,

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REF B.FRG OPPOSED THIS IDEA AS "EXTREMELY DANGEROUS..." REF C).

4. ROSE REPLIED THAT THERE ARE TWO SEPARATE QUESTIONS HERE. ONE IS THE END GOAL,I.E. THE COLLECTIVE COMMON CEILING, WHICH WAS THE SUBJECT OF THE NAC GUIDANCE OF APRIL 16. THE PRESENT QUESTION IS HOW TO ANSWER EASTERN QUESTIONS OR WHETHER THE ALLIES ARE WILLING TO UNDERTAKE SPECIFIC PHASE II COMMITMENTS IN THE EVENT OF A PHASE I AGREEMENT. THEEAST INSISTS THAT UNTIL IT KNOWS THE SPECIFIC ALLIED REDUCTION COMMITMENTS IN PHASE II,THE EAST IS NOT READY TO CONSDIER EASTERN REDUCTIONS IN PHASE I. ROSE SAID THAT THERE IS NO ALLIED AGREEMENT ON THE FORM IN WHICH PAHASE II REDUCTION COMMITMENTS WILL BE EXPRESSED. PERHAPS THE ONLY ANSWER TO THE

EAST IS THAT THIS IS A QUEESTION TO BE RESOLVED AT A LATER DATE.
HOWEVER, THIS IS NOT A POSITION AGREED BY THE ALLIES.

5. DE STAERCKE (BELGIUM) SAID HE AGREED THAT THE AHG NEEDED AN ANSWER TO THE QUESTIONS IT WILL RAIS E ABOUT REDUCTIO COMMITMENTS IN PHASE II. HE RECALLED THE BELGIAN PROPOSAL, WHICH HAD TOUCHED ON THIS ISSUE, AND HAD NOT BEEN ACCEPTED IN THE NAC GUIDANCE OF APRIL 16.

6. ROSE STRESSED THAT THE AHG REQUEST FOR GUIDANCE WOULD NOT CONCERN THE COMMON CEILING AS AN END GOAL BUT RUATHER HOW THE ALLIES WWOULD EXPRESS THE ALL PARTICIPANTS COMMITMENT WITH RESPECT O REDJCTIONS IN PHASE II. THIS LATTER QUESTION SHOULD IN NO WAY PREJUDICE THE COLLECTIVE NATURE OF THE COMMON CEILING, AND THE ALLIED POSITION AGAINST NATIONAL SUB-CEILINGS.

7.HARTOGH (NETHERLANDS) THOUGHT THAT THE EAST WAS PROBABLY RIGHT IN THINKING THAT THE ALLIES WERE VULNERABLE REGARDING THE QUESTION OF REDUCTION COMMITMENTS IN PHASE II. THE NAC SHOULD REPLY PORITIVELY AND RAPIDLY TO THE AHG REQUEST FOR GUIDANCE ON THIS POINT.

8. ROSE POINTED OUT THAT AT THE LAST INFORMAL MEETING, KHLESTOV HAD AVOIDED ANSWERING REPEATED QUESTIONS FROM THE CANADAIAN REP ON WHETHER,IF THE ALLIES WERE WILLING TO OFFER SPECIFIC INDIVIDUAL COMMITMENTS FOR REDUCTIOS IN PHASE II,THE EAST WOULD ACCEPT THE COMMON CEILING.

9 SVART (DENMARK) THOUGHT THAT THE ALLIED POSITION ON THIS POINT
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WAS NOT AS VULNERABLE AS MUCH OF THE DISCUSSION HAD SEEMED TO INDICATE. THE ALL PARTICIPANTS COMMITMENT,COUPLEDWITH THE CANADAIN QUESTION IN THE PRECEDING PARAGRAPH,SHOULD ENABLE THE ALLIES TO MAINTAIN A GOOD POSITION FOR A CONSIDERABLE TIME.

NOTE BY OC/T: #AS RECEIVED.

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ACTION ACDA-10

INFO OCT-01 ERDA-05 CIAE-00 EUR-12 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

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AMEMBASSY BONN
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USNMR SHAPE
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10. PANSA SAID THAT THE NAC WOULD, UPON RECEIPT OF THE AHG REQUEST FOR GUIDANCE ON THIS SUBJECT, ASK THE SPC TO PROCESS IT. HE ASKED THAT THE AHG, IN ITS REQUEST, INDICATE ITS VIEW ON TIMING.

11. USE OF DATA. KRAPF ALSO SAID HE WAS STRUCK BY AHG PESSIMISM REGARDING THE ALLIED STANCE ON DATA. HE ASKED WHY THE AHG THOUGHT THAT EASTERN WEAKNESS, REGARDING THE ALLIED OFFER OF A DATA EXCHANGE, WAS ONLY SHORT-TERM (PARA 8II, REF A). ROSE REPLIED THAT THE EAST HAS NEVER REFUSED A DATA EXCHANGE, BUT ONLY SAID THAT THE TIME WAS NOT RIGHT. THE EAST COULD WELL ASK IF THE WEST WOULD BE PREPARED AT THE PROPER TIME TO DISCUSS DATA FOR BOTH FORCES AND EQUIPMENT. IT WOULD BE DESIRABLE TO GIVE A POSITIVE RESPONSE TO SUCH A QUESTION. THE ALLIES SHOULD NOT EQUIVOVOCATE. ROSE, IN RESPONSE TO A QUESTION FROM PANSA, SAID THAT THE COMING AHG REQUEST FOR NAC GUIDANCE WOULD CONCERN REDUCTION COMMITMENTS IN PHASE II, AND NOT DATA ISSUES.

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12. CSCE AND MBFR. DE STAERCKE SAID THAT AFTER CONCLUSION OF CSCE, THE ALLIES WILL HAVE TO KNOW WHERE THEY ARE GOING ON MBFR. THEY WILL NEED TO SHOW DYNAMISM IN THE LATTER NEGOTIATION. IN CONNEXION WITH THIS CONNECTION, THE QUESTION IS HOW TO RECONCILE THE NUNN AMENDMENT WITH AN ALLIED POSITION ON OPTION III. ERALP (TURKEY) ASKED FOR CURRENT AHG VIEW ON CONNECTION EAST MAKES BETWEEN CSCE AND MBFR.

13. ROSE REITERATED AHG VIEW THAT UNTIL THERE ARE RESULTS IN CSCE, THE EAST WILL BIDE ITS TIME IN MBFR, BUT THERE IS NO EVIDENCE THAT THE EAST WILL DO ANYTHING EVEN THEN IN MBFR UNLESS THE ALLIES MAKE SOME NEW INITIATIVE. TALIANI AGREED, AND SAID THAT PERHAPS THE OTHER SIDE WILL WANT TO AWAIT CONCLUSION OF SALT ALSO.

14. MENZIES (CANADA) NOTED THAT THE QUESTION OF POST-CSCE EXPECTATIONS BY THE PUBLIC IS NOW UNDER STUDY IN THE SPC. PERHAPS MORE THOUGHT SHOULD BE GIVEN IN THIS STUDY TO MBFR ASPECTS. HE

THOUGHT THAT IN CONSIDERING THE ADDITION OF NEW ELEMENTS TO THE ALLIED MBFR POSITION, THE ALLIES SHOULD TAKE INTO ACCOUNT NOT ONLY NEGOTIATING FACTIRS, BUT ALSO POST-CSCE PUBLIC OPINION. HE ASKED FOR ROSE'S COMMENT ONTHIS, AND ALSO ON WETHER THERE HAD BEEN ANY REACTION BY THE EAST TO TREATMENT OF MBFR IN THE SUMMIT COMMUNIQUE.

15. ASSISTANT SYG KASTL NOTED THE TENERAL VIEW IN SPC THAT MBFR SHOULD FIGURE STRONGLY IN THE SPC REPORT ON PUBLIC INFORMATION ASPECTS ON CSCE. IT IS NECESSARY TO TAKE FRENCH VIEWS INTO ACCOUNT. ON THE OTHER HAND, IF THE OTHER 14 FEEL STRONGLY ABOUT THE MATTER, PERHAPS THE 14 WOULD AGREE ON A REPORT.

16. ROSE SAID IT WOULD BE WRONG TO DECIDE ALLIANCE POLICY ON MBFR SIMPLY FOR PUBLIC OPINION REASONS. HOWEVER, AFTER CSCE THE ALLIES MIGHT COME UNDER GREATER FIRE, WITH RESPECT TO PUBLIC OPINION,ESPECIALLY IF THE EAST PRESSES ITS CASE PUBLICLY, WHICH THEYHAVE NOT REALLY DONE UP TO NOW.RE EASTERN REACTION TO THE SUMMIT COMMUNIQUE,THE ONLY REACTION SOFAR WAS THAT THE POLICH REP AT JUN 5 PLENARY SESSION REFERRED TO THE MESSAGE EMANATING FROM RECENT NATO MEETINGS AS
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REINFORCING EASTERN CONCERN ABOUT UNWILLINGENESS OF NON-U.S. ALLIES TO COMMIT THEMSELVES TO SPECIFIC DEDUCTIONS IN PHASE II.

17. HARTOGH SAID THAT PROGRESS IN MBFR AFTER CSCE WILL DEPEND ON SOME MOVE FROM THE WEST. THE EAST HAS MADE IT CLEAR THAT IT IS EXPECTING A CERTAIN NEW APPROACH FROM THE ALLIES. IT IS NECESSARY TO STUDY WHETHER THAT APPROACH IS POSSIBLE WITH THE GREATEST SPEED.

18. FLANK SECURITY. ERAKP SAID HE WANTED TO REPEAT THE APPEAL HE MADE AT THE LAST AHG BRIEFING OF THE NAC FOR EARLY ALLIED AGREEMENT ON A POSITIONON FLANK SECURITY. HE NOTED THAT WORK IN THE SPC ON THIS ISSUE IS PRESENTLY STALEMATED OVER THE CHOICE BETWEEN THE WORDS "CIRCUMVENT"OR "FRUSTRATE". THIS IS MORE THAN A SEMANTIC QUESTION, BUT TOUCHES ON THE QUESTION OF UNDIMINISHED SECURITY FOR ALL ALLIES. THE ALLIES CANNOT DISCRIMINATE AMONG REGIONS BU USING ONE WORD FOR FLANK SECURITY AND A DIFFERENT WORD FOR NON-CIRCUMVENTION.(SEE SEPTEL ON JUNE 5 SPC DISCUSSION OF FLANK SECURITY.)

19. TALIANI REPLIED THAT ERAKP'S REMARK CONCERENED WORK IN BRUSSELS RATHER THAN WORK IN AHG. THE AHG WOULD WELCOME NAC GUIDANCE ON FLANK SECURITY. BUT FROM A TACTICAL NEGOTIATING STANDPOINT, THERE WAS NO GREAT URGENCY.CATALANO (ITALY) SIAD HE WAS PLEASED TO HEAR THAT GUIDANCE ON FLANK SECURIT WAS NOT URGENT FROM VIENNA STANDPOINT. HE SAID HE WANTED TO REMIND THE NAC THAT THE SPC IS CLOSE TO AGREEMENT ON GUIDANCE TO AHG ON FLANK SECURITY, AND THAT ONLY ONE DELEGATION IS NOT IN AGREEMENT. . (COMMENT: CATALANO WAS

REFERRING TO RUEKISH DELEGATION).

20. NAC AGREED TO THE DAT SUGGESTED BY AHG, JUNE 27, FOR NEXT
AHG BRIEFING OF THE NAC.

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